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ACTION IO-14

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CONFIDENTIAL USUN 903

E.O. 11652: GDS TAGS: UN PFOR

SUBJ: DEFINITION OF AGGRESSION

- 1. WORKING GROUP COMPLETED FIRST READING OF PREAMBLE. ONLY NOTEWORTHY CHANGE AGREED TO WAS IN EIGHT PARA WHERE GROSSLY OVEROPTIMISTIC "CONVINCED THAT ADOPTION OF DEFINITION OF AGGRESSION WOULD HAVE A RESTRAINING INFLUENCE" "OUGHT TO HAVE A RESTRAINING INFLUENCE." SPAIN AND RUMANIA RESERVED RIGHT REVERT TO THEIR PET PROJECT RE OTHER PARAGRPAHS AT A LATER STAGE.
- 2. SMALL INFORMAL DRAFTING GROUP (US, CANADA, EGYPT, GUYANA, USSR, YUGOSLAVIA) EXAMINED PRIORITY-INTENT ARTICLE. EGYPT AND YUGOSLAVIA INSISTED ON DELETION OF "IN CONTRAVENTION OF THE CHARTER" IN OPENING PHRASE AND "THE PURPOSES OF THE STATES INVOLVED" IN THE LAST PARA. THE USSR URGED RE RETENTION OF THE ARTICLE AS IT STANDS AND DELOFF AND WANG (CANADA) URGED THAT THESE CHANGES MADE IT EVER MORE DIFFICULT FOR US TO CONSIDER THE ESISTING TEXT.
- 3. TEYMOUR (EGYPT) STARCEVIC (YUGOSLAVIA) ARGUED THAT EXISTING FORMULATION IMPLIED LEGITIMACY OF PREEMPTIVE STRIKE. DELOFF ARUGED THAT TEXT MERELY REFLECTED FACT THAT TTHERE COULD BE NO ACT OF AGGRESSION WHICH DID NOT INVOLVE AN ILLEGAL USE OF FORCE. FOLLOWING FORMULATION EMERGED FROM DISCUSSION AND CONFIDENTIAL

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COMMANDED A MEASURE OF SUPPORT.

"EXCEPT IN THOSE CASES WHERE THE FIRST USE OF FORCE IS IN CONFORMITY WITH THE CHARTER SUCH USE SHALL CONSTITUTE PRIUEA FACIE EVIDENCE OF AN ACT OF AGGRESSION PROVIDED, HOWEVER, THAT THE SECURITY COUNCIL MAY IN THE EXERCISE OF ITS RESPONSIBILITIES UNDER THE CHARTER CONCLUDE THAT A DETERMINATION TO THAT EFFECT WOULD NOT BE JUSTIFIED IN THE LIGHT OF OTHER RELEVANT CIRCUMSTANCES, INCLUDING, AS EVIDENCE, THE PURPOSES OF THE STATES INVOLVED.

4. GUYANA, USSR, US, CANADA ACCEPTED THIS VERSION AD REFERENDUM AND TEYMOURS AND STARCEIVC DID LIKEWIST BUT RESERVED THRIE POSITION ON THE EXPRESS MENTION OF PURPOSES.

COMMENT: WHILE THIS FORMULATION EVEN MORE TORTURED THAN ITS PREDECESSOR, IT IS AT LEAST AS FAVORABLE FROM OUR POINT OF VIEW. WE NOT OPTIMISTIC IT WILL SURVIVE AFTER TEYMOURS AND STARCEVIC HAVE THOUGHT MORE ABOUT IT.
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